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GOVERNMENT OF INDIA MINISTRY OF FINANACE DEPARTMENT OF REVENUE

Office of the Principal Commissioner RA and Ex-Officio Additional Secretary to the Government of India 8th Floor, World Trade Centre, Cuffe Parade, Mumbai- 400 005

F.No.195/618/2013-RA/2+87

Date of Issue:

ORDER NO. OF THE GOVERNMENT OF INDIA PASSED BY SHRI SHRAWAN KUMAR, PRINCIPAL COMMISSIONER & EX-OFFICIO ADDITIONAL SECRETARY TO THE OF INDIA, UNDER SECTION 35EE OF THE CENTRAL EXCISE ACT, 1944.

Applicants : M/s Damani Dyestuff Ltd. A-2/174-176, GIDC Estate, Ankaleshwar- Gujrat- 393 002.

Respondents: Commissioner of CGST, Surat.

Subject

: Revision Application filed, under Section 35EE of the Central Excise Act, 1944 against the Order-in-Appeal No. CCEA-SRT-II/SSP-240/U/s 35A(3)(Final Order) dated 21.01.2013 passed by the Commissioner (Appeals), Central Excise, Surat-II.



ORDER

This Revision Application is filed by M/s Damani Dyestuff Ltd., A-2/174-176, GIDC Estate, Ankaleshwar- Gujrat- 393 002 (hereinafter referred to as "the Applicant") against the Order-in-Appeal No. CCEA-SRT-II/SSP-240/U/s 35A(3)(Final Order) dated 21.01.2013 passed by the Commissioner (Appeals), Central Excise, Surat-II.

- 2. The issue in brief is that the applicant engaged in manufacture of excisable goods falling under Chapter 32 of Central Excise Tariff Act, 1985. The applicant had filed 12 rebate claims for total rebate of Rs. 5,15,607/- (Rupees Five Lakh Fifteen Thousand Six Hundred Seven Only) seeking rebate of duty paid on excisable goods exported under Rule 18 of the Central Excise Rules, 2002 read with Notification No. 40/2001-CE (NT) dated 26.06.2001 and conditions prescribed under Notification No. 19/2004-CE(NT) dated 06.09.2004.
- 3. On scrutiny of the impugned rebate claim, the Rebate Sanctioning Authority observed that the applicant have not submitted the original copies of four ARE-1s the claimant while filing the rebate claims mentioned that these documents were lost in transit. The rebate sanctioning authority vide order in original No. ANK-III/RSR/204/R/11-12 dated 17.10.2011 rejected the rebate claim in respect of these four (4) ARE-1 amounting to Rs. 1,81,682/- (Rupees One Lakh Eighty One Thousand Six Hundred Eighty Two Only).
- 4. Being aggrieved by the Original Order, the applicant filed an appeal before the Commissioner (Appeals), Central Excise, Surat-II. The appellate authority vide Order in Appeal No. CCEA-SRT-II/SSP-240/U/s 35A(3)(Final Order) dated 21.01.2013 rejected the appeal filed by applicant and upheld the order in original. The appellate authority while passing the impugned order in appeal observed that the original copies in respect of all the four ARE.

Is were not submitted along with the rebate claims filed by the applicant which are requisite documents for verification of the goods exported.

- 5. Being aggrieved by the impugned Order in Appeal, the applicant filed instant Revision Application on the following grounds:-
- 5.1 The question of fact that the excisable goods, were cleared from the factory of the applicant, on payment of excise duty, at appropriate rate, which had not been denied by the authorities.
- 5.2 The applicant had submitted Duplicate Copies of ARE-1, Triplicate Copies of ARE-1, Excise Invoice, Shipping Bill and Bill of Lading, along with proof of payment of Central Excise Duty, in each case.
- 5.3 It is clear from the documents that the excisable goods cleared from the factory on payment of duty had been duly exported to a foreign country.
- 5.4 Rebate claim cannot be rejected only on the ground that the Original Copy of ARE-1, in each case, is not submitted by the applicant, when the duplicate copy, triplicate copy, shipping bill, bill of lading, excise invoice and proof of payment of Central Excise Duty, in each case, are available.
- 5.5 In such issues of loss of Original copy of Duplicate copy of ARE-1 or loss of both Original and Duplicate copies of ARE-1, are not uncommon all over the country and the Original Authority should have taken lenient view.
- 6. A Personal hearing in this case was held on 23.03.2021 through video conferencing and Shri Subramanyam K., Advocate appeared online for hearing on behalf of the applicant. He submitted that their claim had been rejected merely because Original ARE-1 was not produced. He requested to allow the claim as all the other documents were in place and there was no doubt regarding export of duty paid goods.



- 7. Government has carefully gone through the relevant case records, written submission and perused the impugned Order-in-Original and Order-in-Appeal.
- 8. The Government observes that the applicant had filed in all twelve rebate claims involving total amount of Rs. 5,15,607/-. Out of these rebate claims, the Rebate sanctioning authority vide impugned order in original rejected four (4) rebate claims to the tune of Rs. 1,81,682/-. The impugned rebate claims were rejected by the adjudicating authority on the grounds that the applicant did not produce the original copies of ARE-1s which are mandatory documents required to be submitted along with rebate claims under Notification No. 19/2004-CE (NT) dated 06.04.2009 read with Rule 18 of the Central Excise Rules, 2002.
- 9. On perusal of the records it is observed that the applicant had filed copies of following documents along with the rebate claims.
 - i) Duplicate Copies of ARE-1s.
 - ii) Triplicate Copies of ARE-1s.
 - ii) Shipping bills.
 - ii) Bill of Lading.
 - iii) Central Excise Invoices.
 - iv) Duty payment certificates.
- 9.1 The Government notes that the Adjudicating Authority has recorded following facts in the Original Order.
 - a) The applicant had submitted the proof that the exported goods are of duty paid character which was certified by the Range Superintendent as required under para 8 of the Excise Manual.
 - b) The applicant had submitted the proof that goods cleared for export were actually exported. To this effect, the Customs had duly certified the copies of ARE-1s.
 - c) The enquiry was made regarding genuineness of the ARE 1s. in response, Customs Authorities had confirmed that the material in

question had been received in full in SEZ except from SEZ, Noida. However, on the back side of ARE-1s in Part B clarification by the Customs Officer, they have certified that the material in question had been received in full.

- d) The Triplicate copies of ARE-1s carry the endorsement of Excise Officer in Part-A that the duty had been paid by the debit entry on the goods described overleaf.
- e) The claim papers also appear to be genuine as per instruction No. 6/2005 dated 10.03.205 issued by the Commissioner, Central Excise, Surat-II.
- f) Rule 30(9) of the SEZ, Rules, 206 state that a copy of Bill of Export and ARE-1 with an endorsement of the Authorised Officer that the goods have been admitted in full in the Special Economic Zone, shall be treated as proof of export.
- The Government notes that the Manual of Instructions that have been issued by the CBEC specifies the documents which are required for filing a claim for rebate. Among them is the original / duplicate copy of the ARE-1, the invoice and self-attested copy of shipping bill and bill of lading. Further paragraph 8.4 of the said Manual specifies that the rebate sanctioning authority has to satisfy himself in respect of essentially two requirements. The first requirement is that the goods cleared for export under the relevant ARE-1 applications were actually exported as evident from the original and duplicate copies of the ARE-1 form duly certified by customs. The second is that the goods are of a duty paid character as certified on the triplicate copy of the ARE-1 form received from the jurisdictional Superintendent of Central Excise. The object and purpose underlying the procedure which has been specified is to enable the authority to duly satisfy itself that the rebate of central excise duty is sought to be claimed in respect of goods which were exported and that the goods which were exported were of a duty paid स्तिक्षान) एवं प्रदेश character.

10.1 The Government holds that in order to qualify for the grant of a rebate under Rule 18, the mandatory conditions required to be fulfilled are that the goods have been exported and duty had been paid on the goods.

10.2 Hence, the deficiency i.e. non submission of Original Copy of ARE-1s, pointed out by the adjudicating authority while rejecting the four rebate claims for the amount of Rs. 1,81,682/- are merely procedural infractions and the same should not result in the deprival of the statutory right to claim a rebate particularly when the substantial compliance has been done by the applicant with respect to conditions and procedure laid down under relevant notifications / instructions issued under Rule 18 of the Central Excise Rules, 2002. The Government finds that the adjudicating authority has already recorded facts that the impugned goods removed from the factory premises of the applicant were duty paid and the same were duly exported. In the event, the rejection of the impugned rebate claims on solitary ground of non submission of Original Copy of ARE-1s is not just and proper particularly when the facts regarding the export of duty paid goods have been recorded by the Original Authority in Order.

10.3 In several decisions of the Union Government in the revisional jurisdiction as well as in the decisions of the CESTAT, the production of the relevant forms has been held to be a procedural requirement and hence directory as a result of which, the mere non- production of such a forms would not result in an invalidation of a claim for rebate where the exporter is able to satisfy through the production of cogent documentary evidence that the relevant requirements for the grant of rebate have been fulfilled. In the present case, no doubt has been expressed whatsoever that the goods were not exported goods.



10.4 The Government further observes that a distinction between those regulatory provisions which are of a substantive character and those which are merely procedural or technical has been made in a judgment of the Supreme Court in "Mangalore Chemicals & Fertilizers Ltd. vs. Deputy Commissioner-1991 (55) E.L.T. 437 (S.C.)". The Supreme Court held that the mere fact that a provision is contained in a statutory instruction "does not matter one way or the other". The Supreme Court held that non-compliance of a condition which is substantive and fundamental to the policy underlying the grant of an exemption would result in an invalidation of the claim. On the other hand, other requirements may merely belong to the area of procedure and it would be erroneous to attach equal importance to the non-observance of all conditions irrespective of the purposes which they were intended to serve. The Supreme Court held as follows:

"The mere fact that it is statutory does not matter one way or the other. There are conditions and conditions. Some may be substantive, mandatory and based on considerations of policy and some other may merely belong to the area of procedure. It will be erroneous to attach equal importance to the non-observance of all conditions irrespective of the purposes they were intended to serve."

10.5 In this regard Government observes that while deciding the identical issue, Hon'ble High Court of Bombay in its judgment dated 24-4-2013 in the case of M/s. U.M. Cables v. UOI (WP No. 3102/2013 & 3103/2013) reported as TIOL 386 HC MUM CX. = 2013 (293) E.L.T. 641 (Bom.), at para 16 and 17 of its Order observed as under:-

16. However, it is evident from the record that the second claim dated 20 March, 2009 in the amount of Rs. 2.45 lacs which forms the subject matter of the first writ petition and the three claims dated 20 March, 2009 in the total amount of Rs. 42.97 lacs which form the subject matter of the second writ petition were rejected.

only on the ground that the Petitioner had not produced the original and the duplicate copy of the ARE-1 form. For the reasons that we have indicated earlier, we hold that the mere non-production of the ARE-1 form would not ipso facto result in the invalidation of the rebate claim. In such a case, it is open to the exporter to demonstrate by the production of cogent evidence to the satisfaction of the rebate sanctioning authority that the requirements of Rule 18 of the Central Excise Rules, 2002 read together with the notification dated 6 September, 2004 have been fulfilled. As we have noted, the primary requirements which have to be established by the exporter are that the claim for rebate relates to goods which were exported and that the goods which were exported were of a duty paid character. We may also note at this stage that the attention of the Court has been drawn to an order dated 23 December, 2010 passed by the revisional authority in the case of the Petitioner itself by which the non-production of the ARE-1 form was not regarded as invalidating the rebate claim and the proceedings were remitted back to the adjudicating authority to decide the case afresh after allowing to the Petitioner an opportunity to produce documents to prove the export of duty paid goods in accordance with the provisions of Rule 18 read with notification dated 6 September, 2004 [Order No. 1754/2010-CX, dated 20 December, 2010 of D.P. Singh, Joint Secretary, Government of India under Section 35EE of the Central Excise Act, 1944]. Counsel appearing on behalf of the Petitioner has also placed on the record other orders passed by the revisional authority of the Government of India taking a similar view [Garg Tex-O-Fab Pvt. Ltd. - <u>2011 (271) E.L.T. 449</u>] and Hebenkraft - 2001 (136) E.L.T. 979. The CESTAT has also taken the same view in its decisions in Shreeji Colour Chem Industries v. Commissioner of Central Excise -2009 (233) E.L.T. 367, Model Buckets & & T. Attachments (P) Ltd. v. Commissioner of Central Excise - 2007.(217

<u>E.L.T. 264</u> and Commissioner of Central Excise v. TISCO - $\underline{2003}$ (156) E.L.T. 777.

- We may only note that in the present case the Petitioner has inter 17. alia relied upon the bills of lading, banker's certificate in regard to the inward remittance of export proceeds and the certification by the customs authorities on the triplicate copy of the ARE-1 form. We direct that the rebate sanctioning authority shall reconsider the claim for rebate on the basis of the documents which have been submitted by the Petitioner. We clarify that we have not dealt with the authenticity or the sufficiency of the documents on the basis of which the claim for rebate has been filed and the adjudicating authority shall reconsider the claim on the basis of those documents after satisfying itself in regard to the authenticity of those documents. However, the rebate sanctioning authority shall not upon remand reject the claim on the ground of the nonproduction of the original and the duplicate copies of the ARE-1 forms, if it is otherwise satisfied that the conditions for the grant of rebate have been fulfilled. For the aforesaid reasons, we allow the Petitions by quashing and setting aside the impugned order of the revisional authority dated 22 May, 2012 and remand the proceedings back to the adjudicating authority for a fresh consideration. The rejection of the rebate claim dated 8 April, 2009 in the first writ petition is, however, for the reasons indicated earlier confirmed. Rule is made absolute in the aforesaid terms.
- 10.6 Government also observes that Hon'ble High Court, Gujarat in Raj Petro Specialities Vs Union of India [2017(345) ELT 496(Guj)] also while deciding the identical issue, relying on aforestated order of Hon'ble High Court of Bombay, vide its order dated 12.06.2013 observed as under:



- 7. "Considering the aforesaid facts and circumstances, more particularly, the finding given by the Commissioner (Appeals), it is not in dispute that all other conditions and limitations mentioned in Clause (2) of the notifications are satisfied and the rebate claim have been rejected solely on the ground of non-submission of the original and duplicate ARE1s, the impugned order passed by the Revisional Authority rejecting the rebate claim of the respective petitioners are hereby quashed and set aside and it is held that the respective petitioners shall be entitled to the rebate of duty claimed for the excisable goods which are in fact exported on payment of excise duty from their respective factories. Rule is made absolute accordingly in both the petitions".
- 10.7 Government finds that ratio of aforesaid Hon'ble High Court orders are squarely applicable to the instant case in so far as the matter of sanction of four rebate claims of Rs. 1,81,682/-.
- 10.8 In view of discussions and findings elaborated above, Government holds that impugned four rebate claims for Rs. 1,81,682/- are admissible in terms of Rule 18 of Central Excise Rules, 2002 read with Notification No. 19/04-CE (N.T.) dated 06.09.04.
- In view of the above discussion and findings, the Government sets aside 11. the impugned Order-in-Appeal No. CCEA-SRT-II/SSP-240/U/s 35A(3)(Final Order) dated 21.01.2013 passed by the Commissioner (Appeals), Central Excise, Surat-II.
- 12. The Revision application is allowed on above terms.

ATTESTED

Superintendent रिवीजन एप्लीकेशन Revision Application

मुंबई इकाई, मुंबई Mumbai Unit, Mumbai Principal Commissioner of Landia vi very Additional Secretary to Government of India) vi very Additional Secretary to Government of India)

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To, M/s Damani Dyestuff Ltd. A-2/174-176, GIDC Estate, Ankaleshwar- Gujrat- 393 002.

Copy to:

- The Commissioner of CGST, Vadodara-II, GST Bhavan, Nr. Subhanpura Telephone Exchange, Subhanpura, Vadodara- 390 023.
- 2. The Commissioner of CGST, Vadodara Appeals, 6th floor, Central Excise Building, Race Course Circle, Vadodara 390007(Gujarat).
- The Deputy Commissioner, CGST, Division-VIII Ankaleshwar, Central Excise Building, Plot No.C/4/9, Behind Roshan Cinema, GIDC, Ankleshwar-393002.
- 4. Sr. P.S. to AS (RA), Mumbai
- 5. Guard file
- 6 Spare Copy.

