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GOVERNMENT OF INDIA MINISTRY OF FINANCE DEPARTMENT OF REVENUE

Office of the Principal Commissioner RA and Ex-Officio Additional Secretary to the Government of India

8th Floor, World Trade Centre, Cuffe Parade, Mumbai- 400 005

F.No 195/52/WZ/2018-RA

2044

Date of Issue: 05.0\$.2023

Applicant

: M/s Lanxess India Pvt Ltd, LANXESS House, Plot No A-162-164, Road No 27, MIDC, Wagle Estate,

Thane (West) 400 604

Respondent: Commissioner of Central Excise, Bharuch

Subject

: Revision Application filed under Section 35EE of Central Excise Act, 1944 against the Order-in-Appeal No. VAD-EXCUS-002-APP-293-2017-18 dated 08.08.2017 passed by the Commissioner (Appeals), Central GST & Central Excise, Vadodara

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ORDER

The Revision Application has been filed by M/s Lanxess India Pvt Ltd, LANXESS House, Plot No A-162-164, Road No 27, MIDC, Wagle Estate, Thane (West) 400 604 (hereinafter referred to as the 'Applicant') on behalf of their manufacturing unit i.e M/s Lanxess India Pvt Ltd, Plot No 748/2/S, 748/4/B, GIDC, Ankleshwar, against the Order-in-Appeal No. VAD-EXCUS-002-APP-293-2017-18 dated 08.08.2017 passed by the Commissioner (Appeals), Central GST & Central Excise, Vadodara.

- 2. Brief facts of the case are that the Applicant filed a rebate claim for Rs. 2,33,641/- under Rule 18 of the said Rules read with Notification No. 19/2004 CE (NT) dated 06.09.2004 for duty paid on goods exported under ARE-1 No 2233 dated 29.09.2014. On scrutiny of the rebate claim, it was noticed that the consignee details mentioned on the Invoice No 09BSI0233 dated 29.09.2014 did not match with the supporting documents. Letter dated 27.07.2015 and reminder dated 10.08.2015 was issued to the Applicant complying with the deficiency but no reply was received from the Applicant. Following the due process of law, the Adjudicating Authority i.e Assistant Commissioner, C.EX and Customs, Division II, Ankleshwar rejected the claim vide Order-in-Original No ANK-II/AC/4849/Rebate/ 2015-16 dated 29.03.2016 as the Consignee details on the invoice issued under Rule 11 of the Central Excise Rules, 2002 did not match with the supporting documents and therefore the Applicant had not fulfilled the conditions and procedures as per Sr. No (3) (a) (xiii),(xiv),(xv) of Notification No 19/2004-CE(N.T) dated 06.09.2004 issued under Rules 18 of the Central Excise Rules, 2002.
- 3. Being aggrieved with the impugned order, the Applicant filed an appeal before the Commissioner (Appeals), CGST & Central Excise, Vadodara. The Appellate Authority vide Order-in-Appeal No. Order-in-Appeal No. VAD-EXCUS-002-APP-293-2017-18 dated 08.08.2017 rejected the appeal filed by the Applicant. While rejecting the appeal, the Appellate Authority observed that the tax invoice is a mandatory requirement as prescribed under

Notification No 19/2004-CE (N.T) dated 06.09.2004 and as the Applicant had not complied with the same, benefits cannot be claimed.

- 4. Being aggrieved by the Order-in-Appeal, the Applicant has filed the revision application on the following grounds:
- 4.1. That the AA has erred in rejecting the rebate claim without analysing the facts and data available on record;
- 4.2. That the AA has denied the rebate claim merely due to wrong mention of address of the consignee on a single document (invoice) even though other related export documents were substantial enough to establish the export and payment of duty;
- 4.3. That all the relevant documents were submitted to substantiate their claim but the consignee details were wrongly shown on the invoice inadvertently but the subsequently the rectified copy of the invoice bearing the matching details of the consignee as per the export documents was submitted:
- 4.4. That nowhere has it been disputed by the department that the goods were not physically exported or the duty on the goods were not paid and that the department has rejected the claim due to a curable mistake which has no significance;
- 4.5. That merely due to a minor defect in some documents, substantial benefit cannot be denied when all the statutory conditions were fulfilled; The Applicant has relied upon the following case laws in support of their contention;
- (i) Mangalore Chemicals and Fertilizers Ltd vs. DC CEx. [1991(55) E.L.T 437(SC)]
- (ii) UM Cables Ltd vs. UOI [2013(293) E.L.T. 641(Bom_]
- (iii) In RE: Scomed Pharma Pvt Ltd vs. UOI [2014(314) E.L.T. 949(GOI)]
- (iv) Raj Petro Specialitiee vs. UOI [2017(345) E.L.t. 496(Guj)
- 4.6. That the procedures mentioned under Notification No 19/2004 dated 06.09.2004 were for facilitating rebate claim and cannot be raised to mandatory requirements;
- 4.7. That the Applicant had complied with the procedures of Notification No. 19/2004-CE (N.T) dated 06.09.2004 without which export of goods would not

have taken place and that it was not known how wrong mention of consignee details on invoice is in contravention of the provision;

- 4.8. That the decision relied upon by the AA is not relevant to the instant case;
- 4.9 That even if wrong details were mentioned on invoice inadvertently, then also there are various other documents like shipping bill, mates receipt and Bill of Lading etc which were submitted from which the consignee details could be verified;
- 4.10. That the rebate claim cannot be rejected due to procedural lapses, as rebate/drawback are export oriented schemes and merely technical interpretations of procedure etc is to be avoided if the substantive fact of export having been made is not in doubt;
- 4.11. The Applicant has also relied upon the following decisions in support of their contentions
- (i) Zandu Chemicals Ltd vs. UOI [201(315)E.L.T 520(Bom)]
- (ii) Neptunus Power Plant Services [2015)321) E.L.T.160(GOI)
- 5. The Applicant has also submitted an application for condonation of delay in filing the revision application. The Applicant has stated that the OIA dated 08.08.2017 was received by them on 17.11.2017 but they filed the Revision Application on 23.02.2017 and hence there was a delay of 8 days. The Applicant has attributed the delay to misplacing of the copy of the order and concerned personnel bine engaged in updation of internal system to meet GST requirement and medical condition of the consultant. The Applicant whilst quoting several case laws prayed that the delay be condoned.
- 6. Personal hearing was scheduled in this case on 12.10.2022 or 02.11.2022 or 12.01.2023. Shri Arun Sawant, Advocate and Shri Sandip Deshmukh, Advocate appeared for the personal hearing on 12.01.2023, on behalf of the Applicant. The submitted that there have been minor errors in documentation which were submitted before Commissioner (Appeals). They requested to allow their claim as there is no doubt on export of duty paid goods. They also submitted that there was a delay in filing claim beyond one

year and requested to allow the claim in view of the Dorcas Metal decision of Madras High Court

- 7. Government has carefully gone through the relevant case records available in case files, oral & written submissions and perused the impugned Orders-in-Original and Order-in-Appeal.
- 7.1 The Applicant has filed an application for condonation of delay of 8 days in filing the Revision Application which has been attributed to misplacing the copy of the Order-in-Appeal and updation of the internal system. The Applicant has stated that they received the Order-in-Appeal on 17.11.2017 and thus were required to file the application by 16.02.2018 (i.e. taking the first 3 months into consideration) and by 16.05.2018 (i.e. taking into consideration a further extension period of 3 months). Since the Applicant has filed the Revision Application within the condonable time, Government condones the delay and proceeds to examine the case on merits.
- 7.2. In the instant case, Government observes that the rebate claim was rejected by the OAA solely on the ground that the Consignee details on the invoice issued under Rule 11 of the Central Excise Rules, 2002 did not match with the supporting documents and therefore the Applicant had not fulfilled the conditions and procedures as per Sr. No (3) (a) (xiii), (xiv),(xv) of Notification No 19/2004-CE(N.T) dated 06.09.2004 issued under Rules 18 of the Central Excise Rules, 2002 and the Appellate Authority echoed the decision of the Original Authority.
- 7.3. The Government notes that the Manual of Instructions that have been issued by the CBEC specifies the documents which are required for filing a claim for rebate. Among them is the original / duplicate / triplicate copy of the ARE-1, the Excise Invoice and self-attested copy of shipping bill and bill of lading etc. Further paragraph 8.4 of Chapter 8 of the said Manual specifies that the rebate sanctioning authority has to satisfy himself in respect of essentially two requirements. The first requirement is that the goods cleared for export under the relevant ARE-1 applications were actually exported as

evident from the original and duplicate copies of the ARE-1 form duly certified by customs. The second is that the goods are of a duty paid character as certified on the triplicate copy of the ARE-1 form received from the jurisdictional Superintendent of Central Excise. The object and purpose underlying the procedure which has been specified is to enable the authority to duly satisfy itself that the rebate of central excise duty is sought to be claimed in respect of goods which were exported and that the goods which were exported were of a duty paid character.

- 7.4. The Government holds that in order to qualify for the grant of a rebate under Rule 18, the mandatory conditions required to be fulfilled are that the goods have been exported and duty had been paid on the goods. In the instant case, rebate claim was rejected only on the ground that the consignee details in the invoice issued under Rule 11 of CER, 2002 did not match with the other relevant documents.
- 7.5. Government notes that the Applicant had submitted the corrected invoice to the lower authorities. Also from the records of the case, it is evident that the export of goods was never in question as all the documents like the Commercial invoice and packing list, ARE-1's, Shipping Bill, Bill of Lading, mates receipt bear endorsements to effect that the goods were exported and duty was paid on the goods was paid. Government also notes that the rectified invoice under Rule 11 of CER, 2002 was submitted to the lower authorities. Further, it is evident that the lower authorities have not expressed an iota of doubt about the export of goods and payment of duty which are mandatory conditions for sanction of the rebate claim. No lacuna regarding the eligibility of claim has been noticed or discussed by the lower authorities.
- 7.6. In view of above, the government holds that the deficiency pointed out by the lower authorities at best, is merely a procedural infraction and the same should not result in the deprival of the statutory right to claim a rebate particularly when the substantial compliance has been done by the Applicant with respect to conditions and procedure laid down under relevant

notifications / instructions issued under Rule 18 of the Central Excise Rules, 2002.

- 8.1. The Government finds that in several decisions of the Union Government in the revisional jurisdiction as well as in the decisions of the CESTAT, the production of the relevant forms has been held to be a procedural requirement and hence directory as a result of which, the mere non-production of such a forms would not result in an invalidation of a claim for rebate where the exporter is able to satisfy through the production of cogent documentary evidence that the relevant requirements for the grant of rebate have been fulfilled. In the present case, no doubt has been expressed that the goods were not exported or duty payment was not in order.
- 8.2. The Government further observes that a distinction between those regulatory provisions which are of a substantive character and those which are merely procedural or technical has been made in a judgment of the Supreme Court in "Mangalore Chemicals & Fertilizers Ltd. v. Deputy Commissioner-1991 (55) E.L.T. 437 (S.C.)". The Supreme Court held that the mere fact that a provision is contained in a statutory instruction "does not matter one way or the other". The Supreme Court held that non-compliance of a condition which is substantive and fundamental to the policy underlying the grant of an exemption would result in an invalidation of the claim. On the other hand, other requirements may merely belong to the area of procedure and it would be erroneous to attach equal importance to the non-observance of all conditions irrespective of the purposes which they were intended to serve. The Supreme Court held as follows:

"The mere fact that it is statutory does not matter one way or the other. There are conditions and conditions. Some may be substantive, mandatory and based on considerations of policy and some other may merely belong to the area of procedure. It will be erroneous to attach equal importance to the non-observance of all conditions irrespective of the purposes they were intended to serve."

- 8.3. Further, Government observes that the Hon'ble High Court of Bombay in its judgment dated 24.04.2013 in the case of M/s. U.M. Cables v. UOI (WP No. 3102/2013 & 3103/2013) [TIOL 386 HC MUM CX. = 2013 (293) E.L.T. 641 (Bom.)], at para 16 and 17 of its Order observed that the primary requirements which have to be established by the exporter are that the claim for rebate relates to goods which were exported and that the goods which were exported were of a duty paid character.
- 8.4. Government also observes that Hon'ble High Court, Gujarat in Raj Petro Specialities Vs Union of India [2017(345) ELT 496(Guj)] also while deciding the identical issue, relying on aforestated order of Hon'ble High Court of Bombay, vide its order dated 12.06.2013 observed as under:
 - 7. "Considering the aforesaid facts and circumstances, more particularly, the finding given by the Commissioner (Appeals), it is not in dispute that all other conditions and limitations mentioned in Clause (2) of the notifications are satisfied and the rebate claim have been rejected solely on the ground of non-submission of the original and duplicate ARE1s, the impugned order passed by the Revisional Authority rejecting the rebate claim of the respective petitioners are hereby quashed and set aside and it is held that the respective petitioners shall be entitled to the rebate of duty claimed for the excisable goods which are in fact exported on payment of excise duty from their respective factories. Rule is made absolute accordingly in both the petitions".
- 8.5. Government finds that ratios of aforesaid Hon'ble High Court orders are applicable to the instant case in so far as the matter of sanction of the rebate claim is concerned.
- 9. Government further notes that the CBEC vide Para 6 of Circular No. 294/10/97-CS dated 30.01.1997 has issued a clarification to the effect that instructions have been issued to rebate sanctioning authorities not to reject claims on technical grounds. The relevant para 6 is reproduced below:
 - "6. It has, therefore, been decided that the cases where exporters submit the proof that goods have actually been exported to the satisfaction of the

rebate sanctioning authority, and that where goods are clearly identifiable and correlatable with the goods cleared from factory on payment of duty, the condition of exports being made directly from the factory/warehouse should be deemed to have been waived. Other technical deviations not having revenue implications, may also be condoned."

- 10. Government observes that in the instant case all the relevant documents submitted by the Applicant categorically prove the genuineness of the export of goods and payment of duty on the same and that the conditions and procedures prescribed under the relevant Notification and Rules have been adhered to by the Applicant. The rejection of the rebate claims by the Appellate Authority merely on the grounds that the consignee details in the invoice under Rule 11 of the CER, 2002 was not matching with the other document, particularly when the corrected invoice had been submitted in not in order and would result in the depravity of justice towards the Applicant.
- 11. In view of the above discussions, Government sets aside the Order-in-Appeal No. VAD-EXCUS-002-APP-293-2017-18 dated 08.08.2017 passed by the Commissioner (Appeals), Central GST & Central Excise, Vadodara and allows the Revision Application.
- 12. The Revision Application is allowed on the above terms.

(SHRAWAN KUMAR)
Principal Commissioner & Ex-Officio

Additional Secretary to Government of India

ORDER NO. \S /2023-CX (WZ) /ASRA/MUMBAI DATED \S .03.2023 To,

M/s Lanxess India Pvt Ltd, LANXESS House, Plot No A-162-164, Road No 27, MIDC, Wagle Estate, Thane (West) 400 604

F.No 195/52/WZ/2018-RA

Copy to:

- 1) The Commissioner of CGST, Vadodara II, GST Bhavan, Race Course Circle, Vadodara 390 007
- 2) The Commissioner of CGST, Appeals, Vadodara, Central Excise Building, 6th Floor, Race Course Circle, Vadodara 390 007.
- 3) A.B. Nawal & Associates, Cost Accountants, S.No 74-75, 14-17, Suyash Commercial Mall, Above Union Bank, Baner, Pune-411 045.
- 3) Sr. P.S. to AS (RA), Mumbai
- 4) Notice Board.
- 5) Spare copy.